Previous references. (1924 Sam)

File No. 45-24

Serial Nos. 122

Later references.

p. 32 (E)

GENERAL AND REVENUE SECRETARIAT.

Proceedings 1232/9

Serial Nos. 2

Part B for Feb. 1925

SUBJECT

Lines of enquiry into the Economic Conditions of the Malnad.

To

The Dcs of Shimoga, Kadur & Hassan &c.
" Director of Agriculture
" Senior Surgeon
" Conservator
" Economics Survey officer
" Supdt Govt Printing & Stationery
" Revenue Board & Govt of Shimoga, Kadur & Hassan

Govt No 711-21 V 14.2.25

Same herewith certain modifications the proposals of the Economics Survey Officer in regard to the lines on which the Survey has to be conducted & also the Staff and other requirements necessary for his office

B164

BD 24/2

GENERAL & REVENUE SECRETARIAT
47102
24 JAN. 1925
LOCAL SELF GOVT. BRANCH

Office of the Malnad Improvement Scheme,
Public Offices,
Bangalore, dated 23rd January 1925.

San 45-24-1

From

Professor S. Kesava Iyengar. M.A.. F.R.E.S..
Economic Survey Officer,
Malnad Improvement Scheme, Bangalore.

To

B.Nagappa, Esq., Bar-at-Law.,
Secretary to Government of His Highness the
Maharaja of Mysore,
Local and Legislative Departments.

Sir,

In accordance with instructions given to me personally by the First Member of Council and by the Dewan, I beg to submit the enclosed note laying down my views and requirements in connection with the work that has been entrusted to me for -- consideration and orders by Government.

I request you to secure Government Orders on the points discussed or enumerated in the Note as early as possible, so that my time might be utilised in the most economical manner possible.

I have the honor to be,
Sir,
Your most obedient servant,

S. Kesava Iyengar

Economic Survey Officer,
Malnad Improvement S c h e m e.

Public Office,
Bangalore
January 23, 1925

Serial No.

1) A Typed Draft is submitted for Consideration

2) D. Wales
1st member

3) Drafting Staff

24/1/25

24.1.

4 Comprehensive rules regarding staff & Equipment may be passed. Inclusive staff & Equipment, Civil work, Communications & Control to be stated.

5) Staff - Can the Surveyor under an agricultural practical - Civil Engineer if he has to take up Civil Investigation & Land problems. One of his Assistant Inspectors may be deputed or he may be authorised to fill up his place.

6) He must also be Surveyor & Medical practical - This may be given later on when he starts work by obtaining also his "Health" & his people -

7) He must posses a Stenographer a Typist clerk and a Record clerk. A Stenographer on his usual pay & a Typist clerk on Rs 30 a month may be sanctioned. There is no necessity for a separate Record clerk -

8) Two peons one on Rs 10 & one Rs 11 may also be given -

NOTE—Contn. Sheet

The Chief Engineer 7.

Serial No.

6073
3-1-25

7 the Surveyor may also be appointed.

9) The contingent staff may be fixed at Rs 20 a month leaving it to the Collector to move his office from place to place. He may also be given an imprest of Rs 50.

10) It is necessary that he should have Khodah boats and periodically whatever boats are available will have to be supplied when and where the party and Camp furniture will also have to be given for use. The Govt may be asked to send an indent for this as well as for stationery

11) The total cost may slightly exceed the budget allotment of Rs 3 lacs, for which Sanction might be applied for from the Central Government.

Init
26/1

12) Memorandum to Hon Member

13) Dewan The draft is not suitable. Read in extenso the report of the officer and issue a short Government Order approving in general terms the scheme of enquiry outlined and sanctioning the staff, the imprest, etc., as required, subject to the remarks of the First Member of Cl. to which I agree.

14) The order should be made public and issued in the Gazette, a monthly progress report should be called for. A paragraph should be added drawing the attention of the Dy. Commrs of Districts to this enquiry and directing that they should render all the necessary facilities. and

DEW... OFFICE. RECD. ON 27. JAN. 1925 Rec. 5407

NOTE—Contn. Sheet

Note on an Economic Survey under the Malnad Improvement Scheme by Professor S. ~~Kesava~~ Kesava Iyengar, M.A., F.R.E.S., Economic Survey Officer.

In connection with the administration of the Malnad tract, the questions put up by Government for investigation and consideration in their Order No.L.2891-904/San. 28-24-1, dated 1st October 1924 are:-

(1) What are the special needs of the Malnad on which Government may concentrate their further efforts?

(2) What is the agency which can be entrusted with carrying out the programme of this work?

I believe that it is with a view to get a sufficiently accurate and reliable answer to the first question that Government have been pleased to inaugurate this -- Economic Survey.

Economic Surveys - rural and urban - have been, and are being, carried out in other parts of India on - small scales, ~~mostly~~ mostly by University and Co-operative -- Officers on their own initiatives, sometimes with small Government aid. Just now the demand for a scientific and thoroughgoing Economic enquiry throughout the -- length and breadth of this country, is gaining strength and from available information it can be gathered that very soon Provincial Governments in British India will take up this task of organising fairly satisfactory Economic Enquiries in every British Indian Province.

METHOD OF ENQUIRY:-

Investigations in this field have been following two methods to get at the Truth or at least as near to it as possible, namely, the intensive and the extensive methods. In the earlier years of the Twentieth century most of the economic inquiries were of the latter sort and did not result in any tangible material for further proceeding with the amelioration of social conditions.

It is of late that Economists and Labour Commissioners have begun to lay much emphasis on the urgency for intensive economic surveys.

In the same Order No.L. 2891-904/San. 28-24-1, dated 1st October 1924, Government direct that "a general economic investigation of at least one typical Taluk in each of the Districts of Shimoga. Kadur and Hassan, be made by an Officer specially deputed for the purpose .....". I am told that Thirthahalli -- (Shimoga District) and Koppa (Kadur District) have -- been selected. Looking up the list of villages in the Mysore State, I find that Thirthahalli has 218 populated villages and Koppa 106. If Saklespur be the Taluk to be taken up in the Hassan District, that Taluk has 219 villages. This would make a sum total of 543 -- villages. I wish to submit that an intensive survey of all these 543 villages would be a very ponderous affair covering several years. And to take village after village the whole lot would perhaps not result in any inteligent study of the problems as they exist. It seems to me, therefore, that while an extensive -- survey of all these villages, i.e., examination on a few selected items - might be desirable, an intensive survey would be advisedly restricted to two typical villages in every hobli of the said Taluks. Even -- thus, the number of villages goes up to about 30. but as speedy and exhaustive a survey of these can be -- taken up, as a provisional programme. As the enquiry or survey proceeds, Government may modify or alter the programme in view of further light thrown on the subject by actual work done.

Even in the case of these 30 villages or so, I submit that on ordinary descriptive items like population, crops, qualities of soil and sub-soil, the - -

Survey Officer

may be allowed to constantly refer to figures given - by the several Government Returns and Reports and test the proportion of their accuracy by attempting verifications here and there. The crux of the matter - seems to me to be the securing of actual and detailed facts on items involving social problems and careful consideration by Government; as, for example, proportion of good health to disease. infant mortality, rural indebtedness, fragmentation of holdings, absentee landlordism.

HEADS OF ENQUIRY

After reference to various surveys held in other parts of India, I believe that the present Economic Survey in the Malnad may start with the following provisional main heads. As the investigation -- proceeds, details underneath each of the heads, and - perhaps some main heads themselves, might have to be modified. Fundamental as the common features of - - Indian villages among themselves are, there are yet - peculiarities and singularities which are bound to -- affect the lines of enquiry as the latter is proceeded with:-

I. Physical character.-

Geological, Soils. Water, Drainage.

II. Land.-

Divisions, Holdings, Land Revenue, Land Tenures (Peasant proprietorship), Debt-burdened land - special varieties thereof.

III. Vegetation, Crops, Cultivation (implements, manures. etc).

IV. Agricultural Stock.

V. Industries - importance, methods, marketing.

I. People.-

(A) Health - Diseases, Mortality, Average duration of life - Causes - for.

(B) Wealth - Income (wages). Expenditure. Saving (capacity and tendency), Indebtedness (credit). Religious and Social Features.

VIIX. Education - Kind. Efficiency.

VIII. Communications (to be investigated into and reported upon by the Special Officer appointed for the purpose).

IX. History and Prospects.

REQUIREMENTS.

Familiar as the term "Economic Survey" has been the work connected with it is of a pioneering character, and to discharge the work as efficiently as possible, I believe that the Surveyor should be in close touch with

(a) What has already been done in the past in the same connection or allied ones;

(b) What has been done in other parts of the country; and

(c) What is being done in advanced localities and centres.

REPORTS AND RETURNS.

In view of this, I request that the following Reports and Publications issued by Government and Departments, may kindly be supplied to me:-

1. Mysore Census Reports, 1881, 1891, 1901, 1911 and 1921.

2. List of villages in the Mysore State - brought up to date.

3. General Administration Report of the Mysore State - 1904-05 to 1923-24.

4. Economic Conference Publications - District and Taluk Handbooks, Statistical information published by the Economic Superintendents.

5. Industrial Survey of the Mysore State.

6. Geological Survey of the Mysore State.

7. Agricultural Departmental Reports - 1913-14 to 1923-24.

8. Co-operative Departmental Reports.- 1913-14 to 1923-24.

9. Medical and Sanitary Departmental Reports - 1913-14 to 1923-24.

10. Taluk maps of the three Taluks to be surveyed.

PERIODICALS.

The following periodicals should be useful to me in connection with my work:-

1. Labour Gazette, Bombay Labour Office, Bombay
2. Social Service Quarterly, Bombay.
3. Journal of the International Institute of Agriculture, Rome, Italy.

I therefore request that they may kindly be ordered for.

BOOKS FOR REFERENCE.

I further want, to start with, the following books for reference, frequently, in the course of my

work:-

1. Wolfe - Co-operative Banking.

2. Dr. Mann - Surveys of two villages in the Bombay Deccan.

3. Bombay Labour Office - An enquiry into Agricultural wages.

4. Dr. Slater - Some South Indian Villages.

5. K.J.C. Jack - Economic Survey of a Bengal - District.

6. H. Calvert The Wealth and Welfare of the Punjab.

S T A F F.

1. An Agricultural Graduate with some experience in the Agricultural Department.

(This assistant is necessary in the matter of - Agricultural information requiring some technical - knowledge, main-heads I, II, III and IV require the constant presence of such a hand.)

2. A Medical Graduate.

(If Government think that it would be too expensi to employ a hand on this account. I would suggest that in every District, where I hold my enquiry, a hand may be deputed for the time I continue in the concerned District, from the District Civil Hospital. That is, when I work at Thirthahalli, a Medical Graduate from the Shimoga Hospital may be directed to work with me, while in the Kadur District, a hand from the Chickmagalur Hospital, and so on.

Anyway, some qalified medical knowledge is quite necessary for making the enquiry as scientific as possible).

3. An efficient Shorthand Typist.

(I will have to be continually communicating to Government on the progress of the Economic Survey, a number of statements and figures will have to be copied, and I will have on hand both compiling and analysing work. The service of an efficient Shorthand Typist will thus save much of my time and energy for carrying on the Survey as speedily as possible).

4. A general clerk - for accounts, for averaging work etc.

5. A Kannada Clerk - (All my enquiry, in its formative stage, will have to be in Kannada only. A good Kannada Clerk is therefore necessary).

6. Two peons.

EQUIPMENT.

1. A tent and equipment involved (Perhaps, it will be cheaper for Deputy Commissioners of the concerned Districts to supply me with this material while within their respective jurisdiction)
2. Camp furniture.
3. Stationery and Service Stamps.
4. A Typewriter capable of making tabular statements with all necessary accessories.

CONTINGENT GRANT.

A monthly contingent grant of an adequate size is necessary in order to meet sundry charges, and specially the expenses of securing suitable photographs of several items deserving pictorial representation.

LOCAL ASSISTANCE.

I pray that a Circular Order may kindly be issued to the Deputy Commissioners of the three Malnad - Districts to give me, during my stay in their respective jurisdictions, their co-operation in any matter where I may have occasion to seek it.

S. K. Mangam
23/1/25

Serial No.

and ~~Also~~ circularise the Amildars and the Village Officers to render such assistance as may be required.

2/3/24

1/ Draft to issue

2/ Chas Type the Draft

Type revised ~~draft~~ Comprehen

3/ submit for approval

6.2.24

30/1

2. 2 Secy)

(1st number)

2/3 30/1

30/1

4/ Approved

30/1

30/1

5/ do issue immediately. Actual date to be noted for

Hon'ble Minister

NOTE—Contn. Sheet

4.2.

Serial No. 2

DEWAN'S OFFICE
RECEIVED 9 FEB. 1925
Reg. No. 5757

6426
7.2

No. S 719-24 of 4/2/25. to Secy of Shimoga, Kadur, Hassan Districts, Director of agriculture, Senior Engineer, Coorg, Economic Survey Officer, Supdt Govt Stationery. Servants of Depts of Shimoga Kadur Hassan. Passes orders in the matter of provisional establishment to the Economic Survey Officer and the lines on which the Survey has to be conducted.

~~2) Draft Final Note thereon~~

~~HB~~
~~7/2/25~~

Final Note of the First Member is placed in the file

AGS
7/2

Dewan.

7-2

Secy
A&S
7/2

Secy note Secy
CS 5/2/25
7/2

Final Note by the First Member of Council.

—•—

Subject:—

PROGRAMME OF ENQUIRY BY THE ECONOMIC SURVEY OFFICER.

—•—

I submit, for the gracious perusal of His Highness. the Government Order indicating the lines on which enquiry is to be conducted into the Economic Conditions of the Malnad, by the Economic Survey Officer, Prof S. Kesava Iyengar, appointed in Government Order No. L. 5019-25 Sany. 28-24-15 dated 19th January 1925 and sanctioning the requirements of his office.

The order is comprehensive and explains itself

Bangalore,
6th February 1925.

MEMBER OF COUNCIL.

Submitted to His Highness

25/

I submit herewith a Final Note by the...First.....

Member of Council on the subject of...enquiry..into.....

..the..economic...condition..of...the..Malnad...by...the.....

Economic..Survey..Officer,.....

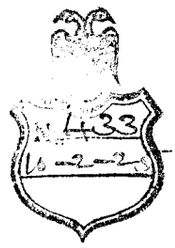
for His Highness' gracious ~~approval~~ perusal

Dewan.

1/2/25

Record of Cases submitted for the Orders of His Highness the Maharaja.

Subject.



Government Order indicating the lines on which the Malnad Economic Survey has to be conducted.

528

Order.

24/ KRW 11/2/25

Leg C.E

12.2

Sang-45-24-2

PROCEEDINGS OF THE GOVERNMENT OF
HIS HIGHNESS THE MAHARAJA OF MYSORE.

R E A D.-

1. G.O. No. L.2891-904/San.28-24-1, dated the 1st October 1924 sanctioning a scheme for the improvement of the Malnad.

2. G.O. No. L.5019-25/San.28-24-15, dated the 16th/19th January 1925, sanctioning the appointment of Prof. S. Kesava Iyengar, M.A., F.R.E.S., -- Economic Survey Officer on a pay of - Rs. 400 /er mensem.

3. The ~~following~~ accompanying note received - from Prof. S. Kesava Iyengar with his letter dated the 23rd January 1925 -- submitting lines of enquiry into the economic condition of the Malnad and his requirements to undertake the - - work:-

"In connection with the administration of the Malnad tract, the questions put up by Government for investigation and consideration in their -- Order No. L.2891-904/San.28-24-1, - - dated the 1st October 1924 are:-

(1) What are the special needs of the Malnad on which Government may concentrate their further efforts?

(2) What is the agency which can be entrusted with carrying out the programme of this work?

Might be published as an annexure

I believe that it is with a --- view to get a sufficiently accurate and reliable answer to the first -- question that Government have been - pleased to inaugurate this Economic Survey.

Economic Surveys - rural and urban - have been, and are being carried out in other parts of India on small - scales, mostly University and Co- -- operative Officers on their own initiatives, sometimes with small Government aid. Just now the demand - for scientific and thorough-going -- economic enquiry throughout the - - length and breadth of this country, is gaining strength, and from available information it can be gathered that very soon Provincial Governments in British India will take up this - task of organising fairly satisfactory economic enquiries in every - - British Indian Province.

METHOD OF ENQUIRY.

Investigators in this field - - have been following two methods to - get at the truth or at least as near to it as possible, namely, the intensive and the extensive methods. In the earlier years of the twentieth - century most of the economic inquiries were of the latter sort and did not result in any tangible material for further proceeding with the amelioration of social conditions. It

is of late that Economists and Labour Commissioners have begun to lay much emphasis on the urgency for intensive econimic surveys.

" In the same Order No. L.2891-904-San.28-24-1, dated the 1st October 1924, Government direct that "a general economic investigation of at least one typical Taluk in each of the Districts of Shimoga, Kadur and Hassan, be made by an Officer specially deputed for the purpose ....." I am told that Thirthahalli (Shimoga District) and Koppa (Kadur District) have been selected. Looking up the list of villages in the Mysore State, I find that Thirthahalli has 218 populated villages and Koppa 106. If Saklespur be the Taluk to be taken up in the Hassan District, that Taluk has 219 villages. This would make a sum total of 543 villages. I wish to submit that an intensive survey of all these 543 villages would be a very ponderous affair covering several year years. And to take village after village, the whole lot would perhaps not result in any intelligent study of the problems as they exist. It seems to me, therefore, that while an extensive survey of all these villages, i.e., examination on a few selected items, might be desirable, an intensive survey would be advisedly restricted to two typical villages in every hobli of the said Taluks. Even thus, the

number of villages goes up to about 30, but as speedy and exhaustive a survey as possible of these can be taken up, as a provisional programme. As the enquiry or survey proceeds, Government may modify or alter the programme in view of further light thrown on the subject by actual work done.

" Even in the case of these 30 villages or so, I submit that on ordinary descriptive items like population, crops, qualities of soil and sub-soil. the Survey Officer may be allowed to constantly refer to figures given by the several Government Returns and Reports and test the proportion of their accuracy by attempting verifications here and there. The crux of the matter seems to me to be the securing of actual and detailed facts on items involving social problems and careful consideration by Government; as for example, proportion of good health to disease, infant mortality, rural indebtedness, fragmentation of holdings, absentee landlordism.

HEADS OF ENQUIRY.

" After reference to various surveys held in other parts of India, I believe that the present Economic Survey in the Malnad may start with the following provisional main heads As the investigation proceeds, xxxx

details underneath each of the heads, and perhaps some main heads themselves might have to be modified. Fundamental as the common features of Indian villages among themselves are, there are yet peculiarities and singularities which are bound to affect the lines of enquiry as the latter is proceded -- with:-

I. Physical character.- Geological, Soils, Water, Drainage.

II. Land.- Divisions, Holdings, Land Revenue, Land Tenures (Peasant proprietorship), --- Debt-burdened land — special varieties thereof.

III. Vegetation, Crops, Cultivation (implements, manures, etc)

IV. Agricultural Stock.

V. Industries.- Importance, methods, marketing.

VI. People.-
(A) Health - Diseases, Mortality, Average - duration of life Causes for.

(B) Wealth - Income (wages), Expenditure, -- Saving (capacity and tendency) Indebtedness -- (credit) Religious and Social features

VII. Education - Kind, Efficiency.

VIII. Communications (to be investigated into and reported upon by the Special Officer appointed for the purpose).

IX. History and Prospects.

REQUIREMENTS.

Familiar as the term "Economic -- Survey" has been, the work connected with it is of a pioneering character, and to discharge the work as efficiently as possible, I believe that the --

Surveyor should in close touch with

(a) What has already been done in the past in the same - connection or allied ones;

(b) What has been done in other parts of the country; and

(c) What is being done in ad- - vanced localities and centres.

REPORTS AND RETURNS.

In view of this, I request that the following Reports and Publica- - tions issued by Government and Departments, may kindly be supplied to me:-

1. Mysore Census Reports, 1881, 1891, 1901, 1911 and 1921.
2. List of villages in the Mysore State - brought up to date.
3. General Administration Report of the Mysore State - 1904-05 to 1923-24.
4. Economic Conference Publications - District and Taluk Handbooks, Statistical information published by the Economic Superintendents.
5. Industrial Survey of the Mysore State.
6. Geological Survey of the Mysore State.
7. Agricultural Departmental Reports - 1913-14 to 1923-24.
8. Co-operative Departmental Reports - 1913-14 to 1923-24.
9. Medical and Sanitary Departmental Reports - 1913-14 to 1923-24.
10. Taluk maps of the three Taluks to be surveyed.

PERIODICALS.

The following periodicals should be useful to me in connection with my work:-

1. Labour Gazette, Bombay Labour Office, Bombay.

2. Social Service Quarterly, - - Bombay.

3. Journal of the International · Institute of Agriculture, --- Rome, Italy.

I therefore request that they may kindly be ordered for.

BOOKS FOR REFERENCE.

I further want, to start with, the following books for reference, frequently, in the course of my work:-

1. Wolfe - Co-operative Banking.
2. Dr. Mann - Surveys of two villages in the Bombay, Deccan.
3. Bombay Labour Office - An enquiry into Agricultural wages
4. Dr. Slater - Some South Indian Villages.
5. J. C. Jack - Economic Survey of Bengal District.
6. H. Calvert - The Wealth and -- Welfare of the Punjab.

STAFF.

1. An Agricultural Graduate with some experience in the Agricultural - Department.

(This assistant is necessary in the matter of Agricultural information requiring some technical knowledge; - main-heads I, II, III and IV require the constant presence of such a hand)

2. A Medical Graduate.

(If Government think that it - would be too expensive to employ a - hand on this account, I would suggest that in every District, where I hold my enquiry, a hand may be deputed for the time I continue in the concerned

District, from the District Civil - Hospital. That is, when I work at Thirthahalli. a Medical Graduate -- from the Shimoga Hospital may be -- directed to work with me, while in the Kadur District, a hand from the Chickmagalur Hospital, and so on.

" Anyway, some qualified medical knowledge is quite necessary for -- making the enquiry as scientific as possible).

" 3. An efficient Shorthand - Typist.

(I will have to be continually communicating to Government on the progress of the Economic Survey, a number of statements and figures -- will have to be copied, and I will have on hand both compiling and analysing work. The service of an efficient Shorthand Typist will thus save much of my time and energy for carrying on the survey as speedily as possible).

" 4. A General Clerk - for ac- - counts, for averaging work, etc.

" 5. A Kannada Clerk - (All my - enquiry, in its formative stage, -- will have to be in Kannada only. A good Kannada Clerk is therefore necessary).

" 6. Two Peons.

EQUIPMENT.

1. A tent and equipment involved (Perhaps, it will be cheaper for Deputy Commissioners of the concerned Districts to supply me with this material while within their respective jurisdiction.)

2. Camp furniture.

3. Stationery and Service Stamps.

4. A Typewriter capable of making tabular statements with all necessary accessories.

CONTINGENT GRANT.

A monthly contingent grant of an adequate size is necessary in order to meet sundry charges, and specially the expenses of securing suitable photographs of several items deserving pictorial representation

LOCAL ASSISTANCE.

I pray that a Circular Order may kindly be issued to the Deputy Commissioners of the three Malnad Districts to give me, during my stay in their respective jurisdictions, their co-operation in any matter where I may have occasion to seek it."

ORDER No. L 5-711-21/S Cavles-24-2

Bangalore, 4th ~~January~~ February 25.

With reference to the direction of Government in para 14 of the Order of the 1st October 1924 that a general

economic investigation of at least 1 typical Taluk in each of the 3 Malnad Districts of Shimoga, Kadur and Hassan be undertaken, the Economic - Survey Officer states that as intended Thirthahalli, Koppa and Saklespur are taken, there will be 543 villages; that an intensive survey thereof - - would take several years and would - not result in any intelligent study of the problems as they exist. He therefore suggests an intensive study of 2 typical villages in every -- hobli of the said Taluks; that as - speedy and exhaustive a survey as possible of these can be taken up as a provisional programme and that as the enquiry or -- survey proceeds, Government may modify or alter the programme according to the further light thrown on the -- subject.

2. The above proposals as well - as the provisional main heads of enquiry suggested by him are approved. The villages for survey will be selected in consultation with the Dy Comm Concerned -

3. A monthly progress report of the work done should be submitted so as to reach Government not later than the 10th of the subsequent month.

4. As regards the staff, equipment, reference books, reports, re- - turns and periodicals asked for by -- the Economic Survey Officer, Government are pleased to direct as follows:-

Staff.- The Surveyor wants the - services of an Agricultural Graduate.

Government consider that this is neces sary to help the officer in the investi gation of land problems. The Director of Agriculture is requested to depute - one of the Agricultural Inspectors for work under the Surveyor and will be -- authorised to entertain a hand in the - Department in place of the Agricultural Inspector so deputed. The Economic -- Survey Officer will be given the help - of a Medical Graduate when he starts -- investigation of the health of the peo- ple. The following Clerical and Me- - nial Staff will be sanctioned ~~for~~ him:-

1. Steno-typist ... Rs. 50 P.M.
2. A General Clerk. Rs. 30 P.M.
3. 2 Peons, one on Rs. 11 and the other on Rs.10 per mensem. } Rs. 21 P.M.

Government consider that there is no - necessity for a separate Kannada Clerk

5. Having regard to the fact that the Economic Survey Officer will have to move his office from place to place he will be given a contingent grant of Rs. 20 per mensem and an imprest of -- Rs. 50/-.

6. Government also consider it ne cessary that the Survey Officer should have up-to-date books of reference and periodicals. These and the reports - and returns asked for will be supplied to him as far as available and he will be permitted to purchase those not - available. He will be supplied with a tent either from the G.R.S. Stores

one of the tents of the Semi-itinerant or Itinerant Dispensaries which are no longer required for these will be - - placed at his disposal. The Economic Survey Officer may send an indent for the camp furniture and stationery required. The additional cost on account of these and the pay of the Survey Officer over and above the provision of Rs. 3600 made in the order for the purpose will be met from the savings available under Medical Relief -- for which a provision of Rs. 70,000 is made.

Heads of Departments

7. The attention of the Deputy -- Commissioners of the Shimoga, Kadur -- and Hassan Districts is invited to the enquiry proposed by the Economic Survey Officer and sanctioned above and - they are requested to render all the - necessary facilities to the officer in the matter, ~~and~~ to issue Circulars to - the Amildars and Village Officers to - render him such assistance as may be - required.

The Officers of the District mentioned above are further requested

L & L. Secy. to Government.

To

The D.C's of Shimoga, Kadur and Hassan Dts.
The Dr. of Agl. in Mysore.
The Sr. Sgn. in Mysore.
The Comptr., to Govt.
The Economic Survey Officer, Malnad Improvement Scheme.
The Supdt., of Govt. Stationery.
The Pdts., of Dt. Bds., of Shimoga, Kadur and Hassan.
PRESS TABLE.

E.W.M.

Government of His Highness the Maharaja of Mysore.

GENERAL AND REVENUE DEPARTMENTS.

G. O. No. L. 5711-21—San. 45-24-2, dated 4th February 1925.

Economic Survey in the Malnad.

Passes orders on the Report of the Economic Survey Officer in regard to his requirements in connection with the ——

READ—

Government Order No. L. 2891-904—San. 28-24-1, dated the 1st October 1924, sanctioning a scheme for the improvement of the Malnad.

2. Government Order No. L. 5019-25—San. 28-24-15, dated the 16—19th January 1925, sanctioning the appointment of Professor S. Kesava Iyengar, M.A., F.R.E.S., Economic Survey Officer on a pay of Rs. 400 per mensem.

3. The accompanying note received from Professor S. Kesava Iyengar with his letter dated the 23rd January 1925, submitting lines of enquiry into the economic condition of the Malnad and his requirements to undertake the work.

ORDER NO. L. 5711-21—SAN. 45-24-2, DATED 4TH FEBRUARY 1925.

With reference to the direction of Government in para 14 of the Order of the 1st October 1924, that a general economic investigation of at least one typical Taluk in each of the three Malnad Districts of Shimoga, Kadur and Hassan be undertaken, the Economic Survey Officer states that if as intended Tirthahalli, Koppa and Saklespur are taken, there will be 543 villages ; that an intensive survey thereof would take several years and would not result in any intelligent study of the problems as they exist. He therefore suggests an intensive study of two typical villages in every hobli of the said Taluks; that as speedy and exhaustive a survey as possible of these can be taken up as a provisional programme and that as the enquiry or survey proceeds, Government may modify or alter the programme according to the further light thrown on the subject.

2. The above proposals as well as the provisional main heads of enquiry suggested by him are approved. The villages for survey will be selected in consultation with the Deputy Commissioners concerned.

3. A monthly progress report of the work done should be submitted so as to reach Government not later than the 10th of the subsequent month.

4. As regards the staff, equipment, reference books, reports, returns and periodicals asked for by the Economic Survey Officer, Government are pleased to direct as follows:—

Staff.—The Surveyor wants the services of an Agricultural Graduate. Government consider that this is necessary to help the Officer in the investigation of land problems. The Director of Agriculture is requested to depute one of the Agricultural Inspectors for work under the Surveyor and he will be authorised to entertain a hand in the Department in place of the Agricultural Inspector so deputed. The Economic Survey Officer will be given the help of a Medical Graduate when he starts investigation of the health of the people. The following Clerical and Menial Staff will be sanctioned to him:—

			Rs.	
1.	Steno-typist ..	...	50	per mensem.
2.	A General Clerk ...	...	30	do
3.	Two peons, one on Rs. 11 and the other on „ 10 per mensem.	...	21	do

Government consider that there is no necessity for a separate Kannada Clerk.

5. Having regard to the fact that the Economic Survey Officer will have to move his office from place to place, he will be given a contingent grant of Rs. 20 per mensem and an imprest of Rs. 50.

6. Government also consider it necessary that the Survey Officer should have up-to-date books of reference and periodicals. These and the reports and returns asked for will be supplied to him as far as available and he will be permitted to purchase those not available. He will be supplied with a tent either from the General and Revenue Secretariat Stores or one of the tents of the Semi-itinerant or Itinerant Dispensaries which are no longer required, for these will be placed at his disposal. The Economic Survey Officer may send an indent for the camp furniture and stationery required. The additional cost on account of these and the pay of the Survey Officer over and above the provision of Rs. 3,600 made in the order for the purpose will be met from the savings available under Medical Relief for which a provision of Rs. 70,000 is made.

7. The attention of the Heads of Departments and Deputy Commissioners of the Shimoga, Kadur and Hassan Districts is invited to the enquiry proposed by the Economic Survey Officer and sanctioned above and they are requested to render all the necessary facilities to the Officer in the matter. The Deputy Commissioners of the Districts mentioned above are further requested to issue Circulars to the Amildars and Village Officers to render him such assistance as may be required.

B. NAGAPPA,
Secretary to Government,
Local and Legislative Departments.

To—The Deputy Commissioners of Shimoga, Kadur and Hassan Districts.
The Director of Agriculture in Mysore.
The Senior Surgeon in Mysore.
The Comptroller to Government.
The Economic Survey Officer, Malnad Improvement Scheme.
The Superintendent of Government Stationery.
The Presidents of the District Boards of Shimoga, Kadur and Hassan.
PRESS TABLE.

Exd.—P. S. R. N.

No. L. 5711-21—San. 45-24-2, dated 4th February 1925.

Note on an Economic Survey under the Malnad Improvement Scheme by Professor S. Kesava Iyengar, M. A., F. R. E. S., Economic Survey Officer.

In connection with the administration of the Malnad tract, the questions put up by Government for investigation and consideration in their Order No. L. 2891-904—San. 28-24-1, dated the 1st October 1924 are :—

(1) What are the special needs of the Malnad on which Government may concentrate their further efforts ?

(2) What is the agency which can be entrusted with carrying out the programme of this work ?

I believe that it is with a view to get a sufficiently accurate and reliable answer to the first question that Government have been pleased to inaugurate this Economic Survey.

Economic Surveys rural and urban have been, and are being carried out in other parts of India on small scales, mostly University and Co-operative Officers on their own initiatives, sometimes with small Government aid. Just now the demand for scientific and thorough-going economic enquiry throughout the length and breadth of this country, is gaining strength, and from available information it can be gathered that very soon Provincial Governments in British India will take up this task of organising fairly satisfactory economic enquiries in every British Indian Province.

Method of Enquiry.

Investigators in this field have been following two methods to get at the truth or at least as near to it as possible, namely, the intensive and the extensive methods. In the earlier years of the twentieth century most of the economic inquiries were of the latter sort and did not result in any tangible material for further proceeding with the amelioration of social conditions. It is of late, that Economists and Labour Commissioners have begun to lay much emphasis on the urgency for intensive economic surveys

In the same Order No. L. 2891-904—San. 28-24-1, dated the 1st October 1924, Government direct that "a general economic investigation of at least one typical taluk in each of the districts of Shimoga, Kadur and Hassan, be made by an officer specially deputed for the purpose....." I am told that Tirthahalli (Shimoga District) and Koppa (Kadur District) have been selected. Looking up the list of villages in the Mysore State, I find that Tirthahalli has 218 populated villages and Koppa 106. If Saklespur be the taluk to be taken up in the Hassan District, that taluk has 219 villages. This would make a sum total of 543 villages. I wish to submit that an intensive survey of all these 543 villages would be a very ponderous affair covering several years. And to take village after village the whole lot would perhaps not result in any intelligent study of the problems as they exist. It seems to me, therefore that while an extensive survey of all these villages, *i.e.*, examination on a few selected items, might be desirable an intensive survey would be advisedly restricted to two typical villages in every *hobli* of the said taluks. Even thus, the number of villages goes up to about 30, but as speedy and exhaustive a survey as possible of these can be taken up, as a *provisional* programme. As the enquiry or survey proceeds, Government may modify or alter the programme in view of further light thrown on the subject by actual work done.

Even in the case of these 30 villages or so, I submit that on ordinary descriptive items like population, crops qualities of soil and sub-soil, the Survey Officer may be allowed to constantly refer to figures given by the several Government returns and reports and test the proportion of their accuracy by attempting verifications here and there. The crux of the matter seems to me to be the securing of actual and detailed facts on items involving social problems and careful consideration by Government ; as for example, proportion of good health to disease, infant mortality, rural indebtedness, fragmentation of holdings, absentee land-lordism.

No. L. 5711-21—San. 45-24-2, dated 4th February 1925.

Heads of enquiry.

"After reference to various surveys held in other parts of India, I believe that the present Economic Survey in the Malnad may start with the following *provisional main* heads. As the investigation proceeds, details underneath each of the heads, and perhaps some main heads themselves might have to be modified. Fundamental as the common features of Indian villages among themselves are, there are yet peculiarities and singularities which are bound to affect the lines of enquiry as the latter is proceeded with:—

I. *Physical character.*—Geological, Soils, Water, Drainage.

II. *Land.*—Divisions, Holdings, Land Revenue, Land Tenures (peasant proprietorship), Debt, burdened land Special varieties thereof.

III. Vegetation, Crops, Cultivation (implements, manures, etc.)

IV. Agricultural Stock.

V. *Industries.*—Importance, methods, marketing.

VI. *People.*—

(*a*) *Health.*—Diseases, Mortality, Average duration of life causes for.

(*b*) *Wealth.*—Income (wages), Expenditure, Saving (capacity and tendency) Indebtedness (credit) Religious and Social features.

VII. *Education.*—Kind, Efficiency.

VIII. Communications (to be investigated into and reported upon by the Special Officer appointed for the purpose.)

IX. History and Prospects.

Requirements.

"Familiar as the term "Economic Survey" has been, the work connected with it is of a pioneering character, and to discharge the work as efficiently as possible, I believe that the Surveyor should be in close touch with

(*a*) What has already been done in the past in the same connection or allied ones;

(*b*) What has been done in other parts of the country; and

(*c*) What is being done in advanced localities and centres.

Reports and Returns.

"In view of this, I request that the following *Reports and Publications* issued by Government and Departments, may kindly be supplied to me:—

1. Mysore Census Reports, 1881, 1891, 1901, 1911 and 1921.
2. List of villages in the Mysore State brought up-to-date.
3. General Administration Report of the Mysore State—1904-05 to 1923-24.
4. Economic Conference Publications—District and Taluk Handbooks Statistical information published by the Economic Superintendent.s
5. Industrial Survey of the Mysore State.
6. Geological Survey of the Mysore State.
7. Agricultural Department Reports 1913-14 to 1923-24.
8. Co-operative Departmental Reports 1913-14 to 1923-24.
9. Medical and Sanitary Departmental Reports—1913-14 to 1923-24.
10. Taluk maps of the three taluks to be surveyed.

Periodicals.

"The following *periodicals* should be useful to me in connection with my work:—

1. Labour Gazette, Bombay Labour Office, Bombay.
2. Social Service Quarterly, Bombay.
3. Journal of the International Institute of Agriculture, Rome, Italy.

I therefore request that they may kindly be ordered for.

No. L. 5711-21—San. 45-24-2, dated 4th February 1925.

Books for Reference.

" I further want, to start with, the following *books for reference*, frequently, in the course of my work:—

1. Wolfe—Co-operative Banking.
2. Dr. Mann—Surveys of two villages in the Bombay, Deccan.
3. Bombay Labour Office—An enquiry into Agricultural wages.
4. Dr. Slater—Some South Indian Villages.
5. J. C. Jack—Economic Survey of Bengal District.
6. H. Calvert—The Wealth and Welfare of the Punjab.

Staff.

"1. An Agricultural Graduate with some experience in the Agricultural Department.

(This assistant is necessary in the matter of Agricultural information requiring some technical knowledge; main-heads I, II, III and IV require the constant presence of such a hand.)

"2. A Medical Graduate.

(If Government think it would be too expensive to employ a hand on this account, I would suggest that in every District, where I hold my enquiry, a hand may be deputed for the time I continue in the concerned District, from the District Civil Hospital. That is, when I work at Tirthahalli, a Medical Graduate from the Shimoga Hospital may be directed to work with me, while in the Kadur District, a hand from the Chikmagalur Hospital, and so on.

Anyway, some qualified medical knowledge is quite necessary for making the enquiry as scientific as possible.)

"3. An efficient Short-hand Typist.

(I will have to be continually communicating to Government on the progress of the Economic Survey, a number of statements and figures will have to be copied, and I will have on hand both compiling and analysing work. The service of an efficient Short-hand Typist will thus save much of my time and energy for carrying on the survey as speedily as possible.)

"4. A General Clerk—For accounts, for averaging work, etc.

"5. A Kannada Clerk—(All my enquiry, in its formative stage, will have to be in Kannada only. A good Kannada Clerk is therefore necessary.)

"6. Two peons.

Equipment.

"1. A tent and equipment involved (perhaps, it will be cheaper for Deputy Commissioners of the concerned Districts to supply me with this material while within their respective jurisdiction).

2. Camp furniture.

3. Stationery and Service Stamps.

4. Type-writer capable of making tabular statements with all necessary accessories.

Contingent Grant.

" A monthly contingent grant of an adequate size is necessary in order to meet sundry charges, and specially the expenses of securing suitable photographs of several items deserving pictorial representation.

Local assistance.

" I pray that a Circular Order may kindly be issued to the Deputy Commissioners of the three Malnad Districts to give me, during mp stay in their respective jurisdiction, their co-operation in any matter where I may have occasion to seek it."

W p 1641—GPB—505—7-2-25.